# REPORT OF THE AUDIT OF THE MERCER COUNTY SHERIFF

For The Year Ended December 31, 2002



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

www.kyauditor.net

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable John D. Trisler, Mercer County Judge/Executive
Honorable Ralph Anderson, Mercer County Sheriff
Members of the Mercer County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the statement of receipts, disbursements, and excess fees of the Sheriff of Mercer County, Kentucky, for the year ended December 31, 2002.

We engaged Carpenter, Mountjoy & Bressler, PSC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC, evaluated the mercer County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Enclosure



#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE MERCER COUNTY SHERIFF

### For The Year Ended December 31, 2002

Carpenter, Mountjoy & Bressler PSC has completed the Mercer County Sheriff's audit for the year ended December 31, 2002. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Excess fees increased by \$14,759 from the prior calendar year, resulting in excess fees of \$30,563 as of December 31, 2002. Revenues increased by \$53,554 from the prior year and disbursements increased by \$38,795.

#### **Report Comment:**

• Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Mercer County, Kentucky, for the year ended December 31, 2002. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Sheriff for the year ended December 31, 2002, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 29, 2003, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Respectfully submitted,

Carpenter, Monatog & Bushe, PSC

Carpenter, Mountjoy & Bressler PSC

Audit fieldwork completed - September 29, 2003

## MERCER COUNTY RALPH ANDERSON, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### For The Year Ended December 31, 2002

#### Receipts

State: Kentucky Law Enforcement Foundation Program Fund Fees For Services	\$	22,238 16,667	\$ 38,905
Circuit Court Clerk:			
Sheriff Security Service	\$	10,888	
Fines and Fees Collected		1,510	12,398
Fiscal Court			66,183
County Clerk - Delinquent Taxes			4,360
Commission On Taxes Collected			243,424
Fees Collected For Services:			
Auto Inspections	\$	3,876	
Accident and Police Reports		456	
Executions		1,646	
Serving Papers		31,685	
Sheriff's Fees and Advertising		22,410	
Carrying Concealed Deadly Weapon Permits		5,417	65,490
Other:			
In Lieu of Tax Commissions	\$	2,330	
Conveying Convicts	Ψ	1,010	
Miscellaneous		7,814	11,154
			, -
Interest Earned			4,507
Borrowed Money:			
State Advancement	\$	133,714	
Bank Note		2,500	 136,214
Total Receipts			\$ 582,635

#### MERCER COUNTY RALPH ANDERSON, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2002 (Continued)

#### **Disbursements**

Operating Disbursements and Capital Outlay:

Personnel Services-		
Deputies' Salaries	\$ 241,543	
Other Salaries	3,000	
KLEFPF Salaries	20,925	
KLEFPF Retirement	1,348	
Contracted Services-		
Communications Equipment	4,026	
Advertising	164	
Computer Tax Processing	3,204	
Materials and Supplies-		
Office Materials and Supplies	7,132	
Uniforms	4,399	
Officers' Materials and Supplies	5,211	
Auto Expense-		
Gasoline	23,421	
Maintenance and Repairs	6,952	
Other Charges-		
Fiscal Court Fees for Serving Papers	10,070	
Dues	652	
Postage	4,850	
Executions	2,771	
Carrying Concealed Deadly Weapon Permits	3,520	
Miscellaneous	5,318	\$ 348,506

#### MERCER COUNTY RALPH ANDERSON, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2002 (Continued)

Debt Service: State Advancement Notes	\$ 133,714 2,500	
Interest	 59	\$ 136,273
Total Disbursements		\$ 484,779
Net Receipts		\$ 97,856
Less: Statutory Maximum	\$ 66,706	
Training Incentive Benefit	 582	 67,288
Excess Fees		\$ 30,568
Payments to County Treasurer - January 14, 2003	\$ 30,000	
January 14, 2004	 568	 30,568
Balance Due at Completion of Audit		\$ 0

#### MERCER COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2002

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2002.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent for the first six months of the year and 6.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

MERCER COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2002 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2002, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.





#### MERCER COUNTY RALPH ANDERSON, SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2002

#### STATE LAWS AND REGULATIONS:

None.

#### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

#### **Lacks Adequate Segregation Of Duties**

We conclude that the internal control structure in the Sheriff's office lacks a proper segregation of duties. There is a limited staff that is responsible for the receipting, disbursing, recording and reporting duties. The Sheriff has statutory authority to assume the role as custodian of monetary assets as well as recorder of transactions and preparer of financial statements. Management has decided to limit the number of personnel responsible for these duties and accepts the risk for a lack of adequate segregation of duties.

Compensating controls could be put into place to overcome the lack of segregation of duties. These controls could include the performance of surprise cash counts by the Sheriff, reconciliation of monthly reports to source documents and the receipts and disbursements ledgers by the Sheriff or another deputy, and examination of the monthly bank reconciliation by the Sheriff. If these compensating controls are put into place, the Sheriff should document the duties performed by initialing source documents.

County Sheriff's Response:

Sheriff understands segregation of duties as explained.

#### PRIOR YEAR:

Lacks Adequate Segregation Of Duties

This comment has not been corrected and is repeated in this report.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the Mercer County Sheriff for the year ended December 31, 2002, and have issued our report thereon dated September 29, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Mercer County Sheriff's financial statement for the year ended December 31, 2002, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Mercer County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

• Lacks Adequate Segregation Of Duties

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, the reportable condition described above is also considered to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Carpenter, Mountjoy & Bressler PSC

Audit fieldwork completed - September 29, 2003